

Hamburg Charter for **Inclusive and Just Mobility**

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In the face of global challenges and multiple crises such as climate change, armed conflicts, and pandemics, the Sustainable Development Goals are threatened. In alignment with our commitment to the Paris Agreement, the 2030 Agenda for Sustainable Development and the New Urban Agenda as well as recognizing the imperative for a transformative, equitable, and just transition in the global transport sector, we, the undersigned stakeholders, hereby commit to the principles outlined in this Hamburg Charter for Inclusive and Just Mobility. This charter is grounded in the understanding that mobility is a fundamental human right, and the transition to low carbon transport systems should prioritize fairness, dignity, safety, and sustainability for all citizens.

The signatories are **committed** to limiting the increase in global average temperature to well below 2 degrees Celsius above pre-industrial levels, with efforts to limit the increase to 1.5 degrees Celsius. Without the transport sector, which currently accounts for 23 percent of the global CO2 emissions, the goals of the Paris Agreement cannot be met.

Fully believing in just mobility solutions which enable equitable access to opportunities and goods for all in a sustainable manner.

Acknowledging the need for climate-friendly and just mobility industries and businesses.

Recognizing the need for inclusive, fair, worker-centred, and decent jobs in the transport sector that provide a dignified working environment and livelihood.

Emphasizing the lack of equitable access to mobility for liveable cities and communities due to unaffordable, inaccessible, inefficient and incomprehensive transport systems.

Contributing to overcome a predominantly male-dominated transport sector. Women, persons with disabilities and other marginalised groups encounter systemic barriers that hinder their socio-economic inclusion and opportunities to thrive – facing heightened vulnerability to violence and harassment and consistent underrepresentation in decision-making processes.

Highlighting the particular importance of the Charter's alignment with Sustainable Development Goals 1 (*No Poverty*), 3 (*Good Health and Well-being*), 5 (*Gender Equality*), 8 (*Decent Work and Economic Growth*), 9 (*Industry, Innovation, and Infrastructure*), 11 (*Sustainable Cities and Communities*), 13 (*Climate Action*).

Welcoming a strong recognition of the Charter within the process of the UN Decade on Sustainable Transport.

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Principles

• **Equitable and Climate-Friendly Access to Opportunities:**

- Ensuring access to social and economic opportunities such as education, work, and healthcare for all, regardless of age, gender, ethnicity, religion, socio-economic background, or personal abilities¹. Furthermore, ensuring access to goods, markets, and services as an enabler for people's and businesses' daily needs.
- Providing access, as defined in SDG 11.2, to safe, affordable, accessible and sustainable transport systems for all, improving road safety, notably by expanding sustainable transport systems which include walking and cycling, shared modes, and public transport.
- Mitigating the impact of climate change on marginalized and vulnerable communities through inclusive urban and mobility planning, and nature-based solutions.

• **Inclusivity in Transport:**

- Ensuring the needs of underrepresented voices in decision-making such as women, the elderly, and children, as well as people with disabilities in planning and providing mobility infrastructure and services through participatory processes.
- Acknowledging gender disparities, addressing the underrepresentation of women in the transport sector and supporting and encouraging their active participation in decision-making roles, as planners and workers.
- Working towards eliminating gender-based and minority group-based violence and harassment and providing appropriate mobility options for women including the acknowledgement of their role as care workers to enhance their economic and social participation.

¹Gender, equality, and inclusion for a just transition in climate action:

A policy guide Geneva: International Labour Office, 2024. International Labour Organisation. Page 8

²Referring to informally organized transport services; also called paratransit

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- **Fair and Dignified Jobs:**

- Acknowledging the prevalence of underpaid and unsafe jobs, advocating for fair wages, labour rights, social protection, and safe working conditions for all workers in the transport sector, including those in the popular transport sector², and in new and evolving roles.
- Encouraging the just transition and development of matching skills and career paths in the transport industry to address the impacts of job losses and displacement.
- Ensuring a smooth and inclusive workforce transition that is accessible, fosters diversity, and prioritizes dignity, equality, inclusivity, and gender equity.

- **Climate-Friendly Mobility Industries and Businesses:**

- Recognizing the urgent need for climate action, supporting a green and just transition of transport industries as well as the development of climate-friendly and circular value chains and practices, emphasizing the transition to zero-emission transport systems.
- Encouraging responsible and sustainable business models and practices that prioritize environmental conservation and social responsibility.

- **Accessible and Climate-Resilient Infrastructure:**

- Enabling participation through barrier-free infrastructure development for all.
- Ensuring inclusive participation in infrastructure planning and applying universal design principles to ensure accessibility for all, particularly for underserved communities.
- Investing, in response to the challenges posed by climate change, in safe, attractive and climate-resilient walking, cycling, shared modes, and public transport as well as rail infrastructure including a fully functioning disaster management.

- **Empowered and Integrated Popular Transport**

- Acknowledging the vital role of popular transport in providing access to mobility and gathering data to better understand its scale, impact, business models and potential for decarbonization.
- Supporting the transition to a climate-friendly, socially just, and economically viable popular transport sector through intensive stakeholder consultation, vocational training, technical assistance and access to finance with a focus on social impact and inclusivity.
- Integrating existing popular transport services and stakeholders in urban and transport planning and policy. Mitigating job losses during the transition by integrating existing transport services and stakeholders into urban planning. Advocating for improved conditions for informal workers, such as social protection, security while ensuring they have a voice in discussions.

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- **Promotion of Electric Mobility:**

- Recognizing the potential for decent green jobs, harness the opportunities presented by the electric vehicle industry to create green jobs and empower women and marginalized groups.
- Advocating for the integration of electric mobility into public and shared transportation systems to maximize efficiency and accelerate renewable energy with a focus on electric buses and electric 2-3-wheelers, reducing the dependence on private cars.
- Recognizing the joint purchasing power of regions and cities, promoting green public procurement for public transport contracts, own fleets as well as last mile transportation of goods and services.

- **Data, Transparency and Planning:**

- Ensuring enhanced data gathering, covering all modes such as walking, cycling, 2-3 wheelers, popular transport and public transport, enabling better management and decision-making.
- Acknowledging the challenges related to data collection, promoting transparency in mobility data, management, in particular gender and other demographics-segregated data, to better serve the needs of all citizens.
- Advocating for the development and utilization of comprehensive inter-operable data systems for effective urban and regional planning.

Implementation at Different Levels

1. Local and sub-national Governments:

- **Urban Planning and Infrastructure Development:** Cities should prioritize the development and operation of safe, convenient, and accessible walking, cycling, and public transport infrastructure and services for all different groups and realities. Implement climate-resilient urban planning strategies to address the impacts of climate change and reduce vulnerability in marginalized communities, such as informal settlements.
- **Popular Transport Integration:** Work towards the integration of popular transport services, recognizing their role in providing employment opportunities and access to mobility services. Collaborate with local communities and popular transport stakeholders to ensure a smooth, inclusive and just transition.
- **Mobility Data Management:** Invest in comprehensive data systems to enhance transport and mobility planning, including real-time information for users and operators. Use mobility data to improve road safety and air quality. Engage in partnerships with technology providers for innovative solutions, including open data portals.

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2. Supranational and National:

- **Policy Frameworks and Legislation:** Develop and implement policies that promote fair wages, social insurance, and safe working conditions including care work in the transport sector across all modes. Encourage legislation that protects workers, facilitate social dialogue and supports the transition to zero-emission mobility systems and sustainable business practices.
- **Financing and Resource Allocation:** Outline the importance of long-term financing, develop and implement sustainable financing models, eliminate harmful subsidies, and allocate adequate resources to ensure an inclusive and just transition.
- **Education and Training:** Establish training and capacity building programs to equip workers with the skills necessary for evolving roles in the transport sector. Collaborate with educational institutions and industry stakeholders to bridge skill gaps and ensure a skilled workforce.
- **Promoting Gender Equality:** Implement policies to increase the representation and retainment of women in the transport sector, both in employment, entrepreneurship and decision-making roles. Support initiatives addressing gender-based violence and promoting women's economic empowerment in the mobility industry.

3. International Community:

- **Global Principles and Agreements:** Establish global principles for a just mobility transition, fostering cooperation among nations to address social, economic, and environmental impacts. Participate in international agreements and forums, such as the C40 Cities Climate Leadership Group, ICLEI – Local Governments for Sustainability, the International Transport Forum, World Urban Forum and similar³ to share best practices and coordinate efforts.
- **Financial Support:** Provide financial support and incentives for Low- and Middle-Income Countries to adopt sustainable and just mobility practices. Encourage private investments into sustainable mobility. Facilitate the transfer of green technologies and knowledge-sharing to support global efforts while considering the local context. Enable and promote additional including innovative financing and funding instruments and structures.
- **Research and Knowledge Sharing:** Invest in research initiatives to understand the global challenges and opportunities in the transport sector. Facilitate knowledge-sharing platforms for policymakers, industry experts, civil society and academics to exchange insights and best practices.

³Sustainable Mobility for All (SuM4All), Africa Transport Policy Program (SSATP), Environmentally Sustainable Transport (EST) Forum, Transformative Urban Mobility Initiative (TUMI) Conference, Transforming Transportation, Transport and Climate Change Week and others

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4. *Collaboration Across Levels and Actors:*

- **Multi-Stakeholder Partnerships:** Facilitate partnerships between cities, countries, and the international community to collectively work towards just and sustainable mobility. Engage in open dialogues with business and civil society to ensure a holistic approach to the transition.
- **Public and Private Sector partnerships:** Strengthen collaborative relationships between the public and private sector to harness innovation, efficiency and investment potentials for the provision of transport infrastructure and services. Build upon collaborative approaches with clear-cut responsibilities and fair and transparent contractual agreements.
- **Joint Initiatives and Programs:** Collaborate on joint initiatives and programs, such as the Hamburg Charter for Just Mobility, to pool resources, share experiences, and collectively address the challenges of the transition to a just and sustainable mobility. Establish platforms for continuous dialogue and information exchange among stakeholders at different levels.

To effectively implement these principles, we propose establishing a Just Mobility Transition Platform, hosted by GIZ. This platform will serve as a comprehensive resource, accessible through a dedicated webpage, providing valuable publications and information on upcoming events. It will facilitate continuous dialogue among policymakers, transportation companies, civil society organizations, and academic experts, fostering mutual learning and inspiring impactful political decisions.

By endorsing this charter, we commit to creating a more just and sustainable future for mobility, acknowledging its pivotal role in shaping societies worldwide. Collaborating on different levels and synergizing efforts ensure that the transition to sustainable and just mobility is comprehensive, inclusive, and impactful at both local and global scales.

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